

Proposed Regulation Amendment to NAC 445B – Air Controls

Lisa Kremer, P.E., Bureau Chief
Danilo Dragoni, PhD, Bureau Chief
Division of Environmental Protection – Air Program
August 6, 2019

WEBINAR



Information About the Webinar

Greg Lovato *Administrator*

Jennifer Carr Deputy Administrator

Jeffrey Kinder Deputy Administrator

Rick Perdomo
Deputy
Administrator



- All participants' microphones will be muted.
- Questions can be sent to <u>aircomments@ndep.nv.gov</u> at any time. We may answer them during the Q/A session at the end of the webinar or follow-up following the webinar.
- Comments and suggestions are welcome and can be sent to <u>aircomments@ndep.nv.gov</u>.
- The presentation will be posted on-line.
- https://ndep.nv.gov/air/air-fee-schedule
- Listserv airinfo notices@listserv.state.nv.us



Presentation Outline

Proposed
Regulation
Amendment
to NAC 445B
– Air Controls

August 6, 2019

Bradley Crowell

Director



- Objective of Today's Presentation
- Why a Fee Amendment Now?
- What Does My Application Fee Pay For?
- What Does My Maintenance Fee Pay For?
- Key Components of Proposed Fee Amendment
- Proposed Non-Refundable Application Fee
- Fee Amendment: Changes for All Stationary Sources
- Fee Amendment: Class I Stationary Sources
- Fee Amendment: Class II Stationary Sources



Presentation Outline (continued)

Proposed
Regulation
Amendment
to NAC 445B
– Air Controls

August 6, 2019

- Fee Amendment: Class II General Permits (Stationary and Temporary/COLA Operations)
- Fee Amendment: Surface Area Disturbance Permits
- Air Program Budget Comparison with Other Western States
- Air Program Improvements / Efficiencies Implemented
- Fee Amendment: Regulatory Process Timeline
- Questions





Objective of Today's Presentation

Proposed
Regulation
Amendment
to NAC 445B
– Air Controls

August 6, 2019



- Air Program Proposal to Amend Nevada Administrative Code (NAC)
 - NAC 445B.327 Fees; late penalty
- Authority in Nevada Revised Statutes (NRS) 445B.300(2)(a)
 - The State Environmental Commission shall by regulation provide for "The issuance, renewal, modification, revocation and suspension of operating permits, and charge appropriate fees for their issuance in an amount sufficient to pay the expenses of administering NRS 445B.100 to 445B.640, inclusive, and any regulations adopted pursuant to those sections."



Why a Fee Amendment Now?

Proposed
Regulation
Amendment
to NAC 445B
– Air Controls

August 6, 2019



- Declining Budget Reserves
 - Increasing personnel-related costs
 - Keeping vacant positions to a minimum to meet workload
 - Declining revenue
 - Lower emissions = lower emission/maintenance fees
 - Closing of power plants
- Delegated Title V Program must be self-sufficient
- Maintain Appropriate Level of Budget Reserves





Proposed Regulation Amendment to NAC 445B – Air Controls

August 6, 2019

Bradley Crowell

Director



What Does My Application Fee Pay For?

ADMINISTRATIVE COMPLETENESS CHECK

• Accept or Reject Application

EMISSIONS INVENTORY PROCESSING

- Emissions Calculations and Data Verification
- Federal Applicability Evaluation

NAAQS/ INCREMENT MODELING

- Protocol Reviews
- MET Data Processing
- NAAQS Air Dispersion
 Modeling /Increment Tracking

30-DAY PUBLIC COMMENT PERIOD

- Prepare Director's Review
- Prepare Notice of Proposed Action
- Publication to Website

TECHNICAL REVIEW

Prepare Technical Review

DRAFT OPERATING PERMIT PROCESSING

- Prepare Draft Operating Permit
- Compliance, and Supervisor Review

45-DAY EPA REVIEW

- Draft EPA Letter
- Upload documents to EPS System

PUBLIC
HEARING
(optional)

- Prepare Public Hearing Notice
- Response to Comments

PERMIT ISSUANCE

• Sign Final Draft of Permit



What Does My Maintenance Fee Pay For?

Proposed
Regulation
Amendment
to NAC 445B
– Air Controls

August 6, 2019



- Administrative Services
- Compliance Activities
 - Source Tests (observation and review)
 - Inspections
 - Records Review
 - Notifications Review
 - Complaint Investigation and Follow-Up
 - Compliance Orders
- Planning and Rule Development
- Data Information Services
- Ambient Air Monitoring
- Small Business Outreach Program



Key Components of Proposed Fee Amendment

Proposed
Regulation
Amendment
to NAC 445B
– Air Controls

August 6, 2019



- Elimination of Annual Maintenance Emissions Fees
- Application fees based on number of Emission Units and Insignificant Activities
- New "Administrative Renewal" in addition to regular Permit Renewal
- New Administrative Completeness Review Fee
- Class II Annual Maintenance Fee = PTE + SAD Acreage
 + Number of Permitted Emission Units
- 3-Year Phase-In Approach for Increase to Annual Maintenance Fees for Minor Sources Over Certain Threshold



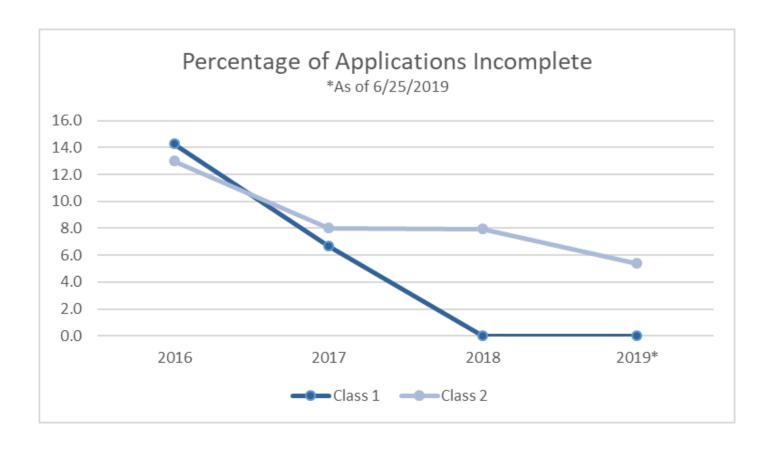
Proposed Non-Refundable Application Fee

Proposed
Regulation
Amendment
to NAC 445B
– Air Controls

August 6, 2019









Fee Amendment: Changes for All Stationary Sources

Proposed
Regulation
Amendment
to NAC 445B
– Air Controls

August 6, 2019



Miscellaneous Fees for All Sources	Current Fee	Proposed Fee
Insignificant Activity Determination	\$0	\$1,000
Applicability Determination	\$0	\$1,000
Confidentiality Request	\$0	\$1,000
Incomplete Application Fee	\$0	%10 of application fee
Administrative Amendment	\$200	\$1,000
Permit Replacement	\$200	\$ 0
Change of Location (per Emission Unit)	\$100	\$200
Class I Notification Of Authorized Change	\$0	\$1,000



Fee Amendment: Class I Stationary Sources

Proposed
Regulation
Amendment
to NAC 445B
– Air Controls

August 6, 2019

Bradley Crowell

Director



Application Fees:

- Significant increase for new PSD and Major Modifications to PSD permits
- Non-PSD fees are based on number of emission units
- Large increase in Title V and OPTC New/Revision, depending on number of emission units
- Large increase for regular Renewals, depending on number of emission units
- Small increase in OPTCs versus new Title V permit, as regulatory processing time is twice as fast for OPTCs
- Small increase in Administrative Revision
- No increase for OPTC rollovers to a Title V
- Removed a modification to OPTC, and converting an OPTC to a Title V in phases
- New "Administrative Renewals" with a smaller fee



Proposed
Regulation
Amendment
to NAC 445B
– Air Controls

August 6, 2019

Class I OPTC				
# Emission Units + Insignificant Activities	New	Revision	Rollover	
Current Fee	\$20,000	\$5,000	\$5,000	
<=10	\$40,000	\$10,000		
11-20	\$45,000	\$15,000		
21-50	\$50,000	\$20,000	\$5,000	
51-100	\$55,000	\$25,000		
>100	\$60,000	\$30,000		





Proposed
Regulation
Amendment
to NAC 445B
– Air Controls

August 6, 2019



Class I Title V						
# Emission Units + Insignificant Activities	New	Minor Revision	Significant Revision	Renewal	Admin Renewal	Admin Revision
Current Fee	\$30,000	\$5,000	\$20,000	\$5,000	N/A	\$500
<=10	\$35,000	\$10,000		\$30,000		
11-20	\$40,000	\$15,000		\$35,000		
21-50	\$45,000	\$20,000	\$35,000	\$40,000	\$5,000	\$1,000
51-100	\$50,000	\$25,000		\$45,000		
>100	\$55,000	\$30,000		\$50,000		



Proposed
Regulation
Amendment
to NAC 445B
– Air Controls

August 6, 2019

Class I PSD	Current Fee	Proposed Fee
New Operating Permit	\$50,000	\$80,000
Major Modification	\$50,000	\$80,000
New OPTC	\$50,000	\$80,000
OPTC Rollover	\$5,000	\$20,000
OPTC Revision	\$5,000	\$20,000





Proposed
Regulation
Amendment
to NAC 445B
– Air Controls

August 6, 2019

Bradley Crowell

Director



Annual Maintenance Fees:

- Elimination of annual emission fees
- Increase in annual maintenance fees

Class 1 Facilities	Current Fee	Proposed Fee
Major Stationary Source with one or more Class I OP/OPTC	\$25,000 - \$30,000	\$60,000
Major Source or Class II Source with one or more Class I OP/OPTC	\$20,000	\$40,000
Major Source or Class II Source with one or more Class I OP/OPTC for a Municipal Solid Waste Landfill	\$15,000	\$25,000



Fee Amendment: Class II Stationary Sources

Proposed
Regulation
Amendment
to NAC 445B
– Air Controls

August 6, 2019

Application Fees:

- Significant increase in New/Revision/Renewals based on number of emission units
- New "Administrative Renewals" with a much smaller fee (\$2,000)





Proposed
Regulation
Amendment
to NAC 445B
– Air Controls

August 6, 2019

Class II Stationary				
# Emission Units + Insignificant Activities	New	Revision	Renewal	Admin. Renewal
Current Fee	\$3,000	\$2,000	\$2,000	N/A
<=10	\$5,000	\$2,500	\$2,500	
11-20	\$10,000	\$5,000	\$5,000	
21-50	\$15,000	\$7,500	\$7,500	\$2,000
51-100	\$20,000	\$10,000	\$10,000	
>100	\$30,000	\$15,000	\$15,000	





Proposed Regulation Amendment to NAC 445B – Air Controls

August 6, 2019

Annual Maintenance Fees:

 Maintenance fees for stationary permits based on PTE + SAD acreage + Number of Permitted Emission Units (instead of only PTE)





Proposed
Regulation
Amendment
to NAC 445B
– Air Controls

August 6, 2019



Class II Stationary			
PTE Fee + SAD Fee + Range of Emission Units Fee			
Potential To Emit (TPY)	Current Fee	Proposed Fee	
All HAPs 20-24.9	\$5,000	\$10,000	
Single HAP 8-9.9	\$5,000	\$10,000	
PTE 80 to 99.9*	\$5,000	\$10,000	
PTE 50 to 79.9*	\$3,000	\$6,000	
PTE 25 to 49.9*	\$1,000	\$2,000	
PTE <25*	\$500	\$1,000	
SAD Area (ac)	Current Fee	Proposed Fee	
5-19.9	N/A	\$1,000	
20-99.9	N/A	\$2,000	
100-499.9	N/A	\$3,000	
≥500	N/A	\$5,000	
# Emission Units (not including IAs)	Current Fee	Proposed Fee	
<=10	N/A	\$500	
11-20	N/A	\$1,000	
21-50	N/A	\$2,000	
51-100	N/A	\$5,000	
>100	N/A	\$10,000	

^{*} Potential to Emit of any single regulated pollutant, except CO and CO₂



Fee Amendment: Class II General Permits (Stationary and Temporary/COLA Operations)

Proposed
Regulation
Amendment
to NAC 445B
– Air Controls

August 6, 2019

Bradley Crowell

Director



Application Fees:

- No changes for Stationary Generals
- Increase from \$500 to \$1,500 for Temporary Generals
- Increase from \$100 to \$200 per emission unit for Temporary COLA

Class II Generals	Current Fee	Proposed Fee
Stationary	\$500	\$500
Temporary	\$500	\$1,500

Annual Maintenance Fees:

No change (remain \$500)

Class II Generals	Current Fee	Proposed Fee
Stationary	\$500	\$500
Temporary	\$500	\$500



Fee Amendment: Surface Area Disturbance Permits

Proposed
Regulation
Amendment
to NAC 445B
– Air Controls

August 6, 2019

Bradley Crowell

Director



Application Fees:

- Moderate increase depending on range of SAD acreage
- Decreased from 6 categories of SAD acreage to 4
- Slight increase for revisions (\$200 to \$500)

Class II SADs (acres)	Current Fee	Proposed Fee
Revision	\$200	\$500
5-19.9		\$1,000
20-99.9	\$500 -	\$2,000
100-499.9		\$3,000
≥ 500		\$5,000



Fee Amendment: Surface Area Disturbance Permits (continued)

Proposed
Regulation
Amendment
to NAC 445B
– Air Controls

August 6, 2019

Annual Maintenance Fees:

- Slight increase depending on range of SAD acreage
- Decreased from 6 categories of SAD acreage to 4

Class II SADs (acres)	Current Fee	Proposed Fee
5-19.9	\$250	\$1,000
20-99.9	\$500-\$750	\$2,000
100-499.9	\$1,000-\$2,000	\$3,000
≥ 500	\$5,000	\$5,000



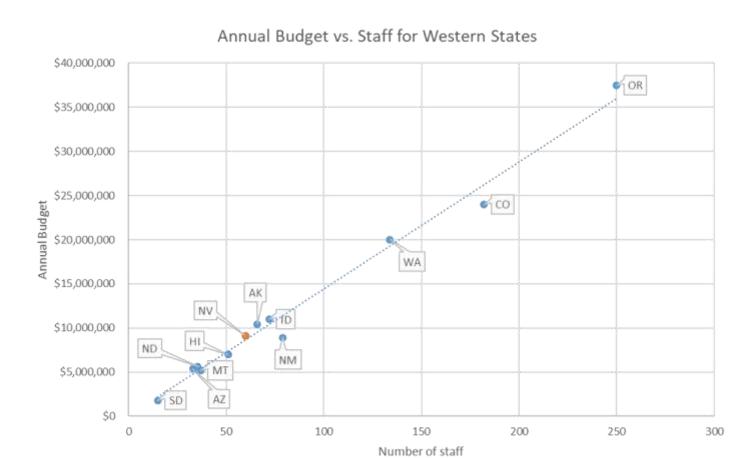


Air Program Budget Comparison with Other Western States

Proposed
Regulation
Amendment
to NAC 445B
– Air Controls

August 6, 2019







Air Program Improvements / Efficiencies Implemented

Proposed
Regulation
Amendment
to NAC 445B
– Air Controls

August 6, 2019

Bradley Crowell

Director



Excellent Customer Service

- Responsive Staff
- Teamwork Approach to Achieve Permit Issuance
- Request for Information (RFI) Follow-Up
- Renewal Reminder Notices
- Updated Applications
- New Guidance Documents
 - Application Guidance
 - Emission Factor Guidance Document
 - Baghouse Testing Guidance
 - Engine Guidance
- Centralization
 - Completeness Check
 - Modeling



Air Program Improvements / Efficiencies Implemented (continued)

Proposed
Regulation
Amendment
to NAC 445B
– Air Controls

August 6, 2019



- New Templates
 - Permits
 - Technical Review
- Professional and Defensible Modeling
 - SILs Guidance
- Improved Public Notice / EPA review
 - Implementation of e-Notice
 - Concurrent EPA Review
- Re-Issued and Expanded General Permit Program
 - Temporary Construction Sources
 - Non-Metallic Crushing and Screening
 - Concrete Batch Plants
- UNR Business Environmental Program (BEP) for Small Business
 Outreach and Assistance



Air Program Improvements / Efficiencies Implemented (continued)

Proposed
Regulation
Amendment
to NAC 445B
– Air Controls

August 6, 2019

- Emission reporting with SLEIS
- On-Going Streamlining and Program Improvement Efforts
 - Class III and IV Program Eliminated
 - LEAN Events
 - Real-Time Statistics / Daily Management Boards
- Reduction of Permitting Backlog
 - Approximate 26% Decrease Overall in the Past Year





Fee Amendment: Regulatory Process Timeline

Proposed Regulation **Amendment to NAC 445B** - Air Controls

> August 6, 2019

July 26TH

Draft Regulation Submitted to

Legislative Counsel Bureau

August 1ST

Submit Regulatory Petition Forms to

State Environmental Commission (SEC)

September 2ND

Public Notice Period Starts for SEC

Meeting

September 5[™]

Workshop

October 2ND

SEC Hearing





Fee Amendment: Regulatory Process Timeline (continued)

Proposed
Regulation
Amendment
to NAC 445B
– Air Controls

August 6, 2019

October 3RD to

November 5TH

Prepare Information Statement for LCB

November 6TH

Filing with secretary of State if No

Objection from Legislative Commission

The New Fee Schedule is Proposed to be Effective on January 1, 2020

3-Year Phase-In Approach for Maintenance Fees for Certain Minor Sources





Greg Lovato *Administrator*

Jennifer Carr Deputy Administrator

Jeffrey Kinder Deputy Administrator

Rick Perdomo Deputy Administrator

Bradley Crowell Director



Questions?

aircomments@ndep.nv.gov

https://ndep.nv.gov/air/air-fee-schedule

Contact:

Danilo Dragoni, PhD, Bureau Chief
Environmental Protection/Bureau of Air Quality Planning
(775) 687-9340 | aircomments@ndep.nv.gov
ndep.nv.gov